BEFORE THE PHYSICIAN ASSISTANT EXAMINING COMMITTEE DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation and Petition to Revoke Probation Against:)		
JOHN HARVEY CATES, P.A. License No. #PA-10552)))	No:	D1-93-32049
Respondent.))		

DECISION AND ORDER

The attached Stipulation and Order is hereby adopted as the Decision and Order of the Physician Assistant Examining Committee, Department of Consumer Affairs, State of California.

This Decision shall become effective on _____June_4, 1998___.

DATED ___May_5, 1998___.

PHYSICIAN ASSISTANT EXAMINING COMMITTEE

Steven Johnson, PA-C, Chair

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1	DANIEL E. LUNGREN, Attorney General of the State of California		
2	F A JONES III,		
3	Deputy Attorney General, State Bar No. 71375 California Department of Justice		
4	300 South Spring Street Los Angeles, California 90013		
5	Telephone: (213) 897-2543		
6	Attorneys for Complainant		
7	BEFORE THE		
8	PHYSICIAN ASSISTANT EXAMINING COMMITTEE MEDICAL BOARD OF CALIFORNIA		
9	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
10			
11	In the Matter of the Accusation and) Case No. D1 93 32049		
12	Petition to Revoke Probation) Against:) OAH No. L-1997090461		
13	JOHN HARVEY CATES) STIPULATED SETTLEMENT		
14	15601 Manon Drive) AND Bakersfield, CA 93312) DISCIPLINARY ORDER		
15	Physician Assistant License No.)		
16	PA 10552,		
17	Respondent.)		
18			
19	IT IS HEREBY STIPULATED AND AGREED by and between the		
20	parties to the above-entitled proceedings that the following		
21	matters are true:		
22	1. An accusation and petition to revoke probation in		
23	case number 93 32049 was filed with the Physician Assistant		
24	Examining Committee, of the Department of Consumer Affairs (the		
25	"Committee") on August 15, 1997, and is currently pending against		
25	John Harvey Cates (the "respondent").		
∠0	2. The Accusation and petition to revoke probation,		

together with all statutorily required documents, was duly served on the respondent on or about August 15, 1997, and respondent filed his Notice of Defense contesting the Accusation and petition to revoke probation on or about September 10, 1997. A copy of Accusation and petition to revoke probation No. D1 93 32049 is attached as Exhibit "A" and hereby incorporated by reference as if fully set forth.

-21

- 3. The Complainant, Ray E. Dale, is the Executive Officer of the Physician Assistant Examining Committee and brought this action solely in his official capacity. The Complainant is represented by the Attorney General of California, Daniel E. Lungren, by and through Deputy Attorney General E. A. Jones III.
- 4. The respondent is represented in this matter by himself.
- 5. The respondent has fully reviewed the charges contained in Accusation and petition to revoke probation Number 1E 93 32049, and the respondent has been fully advised regarding his legal rights and the effects of this stipulation.
- 6. At all times relevant herein, respondent has been licensed by the Physician Assistant Examining Committee under Physician Assistant license No. PA 10552.
- 7. Respondent understands the nature of the charges alleged in the Accusation and petition to revoke probation and that, if proven at hearing, the charges and allegations would constitute cause for imposing discipline upon his Physician Assistant license ... Respondent is fully aware of his right to

- allegation of the Accusation and petition to revoke probation No. D1 93 32049, noting that the actual basis for the dismissal from the diversion program was not a failure to participate in an inpatient program (which was not part of his contract) but rather the failure to comply with certain terms of the diversion agreement. Respondent agrees that he has thereby subjected his Physician Assistant license to disciplinary action.

 Respondent agrees to be bound by the Committee's Disciplinary Order as set forth below.
- 9. Based on the foregoing admissions and stipulated matters, the parties agree that the Committee shall, without further notice or formal proceeding, issue and enter the following order:

1.2

DISCIPLINARY ORDER

IT IS HEREBY ORDERED that Physician Assistant

License number PA 10552 issued to John Harvey Cates is

revoked. However, the revocation is stayed and respondent is placed on probation for 4 years on the following terms and conditions.

1. DRUGS - ABSTAIN FROM USE

1.1

Respondent shall abstain completely from the personal use or possession of controlled substances as defined in the California Uniform Controlled Substances Act, and dangerous drugs as defined by Section 4211 of the Business and Professions Code, or any drugs requiring a prescription. This prohibition does not apply to medications lawfully prescribed to respondent for a bona fide illness or condition by another practitioner.

2. CONTROLLED DRUGS - MAINTAIN RECORD

Respondent shall maintain a record of all controlled substances administered, transmitted orally or in writing on a patient's record or handed to a patient by respondent during probation, showing all the following: 1) the name and address of patient, 2) the date, 3) the character and quantity of controlled substances involved, and (4) the indications and diagnosis for which the controlled substances was furnished, and (5) the name of the supervising physician prescriber.

Respondent shall keep these records in a separate file or ledger, in chronological order, and shall make them available for inspection and copying by the Physician Assistant Examining Committee, or its designee, upon request and without charge.

3. BIOLOGICAL FLUID TESTING

Respondent shall immediately submit to biological fluid

testing upon the request of the Physician Assistant Examining

Committee or its designee. The cost of biological fluid testing

shall be borne by respondent.

4 DIVERSION PROGRAM

1.5

Upon notice of the effective date of this decision, respondent shall immediately enroll and participate in the Physician Assistant Examining Committee's Diversion Program until the Committee or its designee determines that further treatment and rehabilitation is no longer necessary. Respondent shall participate in the program at his own expense. Quitting the program without permission or being expelled for cause shall constitute a violation of probation by respondent.

5 ETHICS COURSE

Within three months of the effective date of this decision, respondent shall submit to the Committee or its designee for its prior approval a course in ethics, which respondent shall successfully complete during the first year of probation. Respondent shall participate in the ethics course at his own expense. Respondent may comply with this term by providing the Committee or its designee of the successful completion of an ethics course pursuant to the stipulation in case number 1E-93-32049.

6. MONITORING/SUPERVISION

Within 30 days of the effective date of this decision, respondent shall submit to the Committee or its designee for its prior approval a plan of practice in which respondent's practice shall be monitored by an approved supervising physician

responsible for patients treated by respondent as a physician assistant.

If the supervising physician/monitor resigns or is no longer available, respondent shall, within 15 days, move to have a new supervising physician/monitor approved, through nomination by respondent and approval by the Committee.

Respondent shall not practice as a physician assistant until a supervising physician is approved by the Committee.

7. NOTIFICATION OF EMPLOYER AND SUPERVISING PHYSICIAN

Respondent shall notify his current and any subsequent employer and supervising physician(s) of his discipline and provide a copy of the Stipulation, Decision, and Order to each such employer and supervising physician(s) during his period of probation, at the onset of that employment. Respondent shall ensure that each employer informs the Physician Assistant Examining Committee, or its agent, in writing within thirty (30) days, verifying that the employer and supervising physician(s) has been informed of this Stipulation and Order.

8. OBEY ALL LAWS

Respondent shall obey all federal, state and local laws, all rules governing the practice of medicine as a physician assistant in California, and remain in full compliance with any court ordered criminal probation, payments and other orders.

9. QUARTERLY REPORTS

Respondent shall submit quarterly declarations under penalty of perjury on forms provided by the Physician Assistant Examining Committee or its designee, stating whether there has

been compliance with all the conditions of probation.

10. SURVEILLANCE PROGRAM

Respondent shall comply with the Physician Assistant Examining Committee's probation surveillance program.

Respondent shall, at all times, keep the Physician Assistant Examining Committee informed of his or her addresses of business and residence which shall both serve as addresses of record. Changes of such addresses shall be immediately communicated in writing to the Physician Assistant Examining Committee. Under no circumstances shall a post office box serve as an address of record.

Respondent shall also immediately inform the Physician Assistant Examining Committee, in writing, of any travel to any areas outside the jurisdiction of California which lasts, or is contemplated to last, more than thirty (30) days.

11. INTERVIEW WITH MEDICAL CONSULTANT

Respondent shall appear in person for interviews with the Physician Assistant Examining Committee's medical or expert physician assistant consultant upon request at various intervals and with reasonable notice.

12. TOLLING FOR OUT-OF-STATE PRACTICE OR RESIDENCE

The period of probation shall not run during the time respondent is residing or practicing outside the jurisdiction of California. If, during probation, respondent moves out of the jurisdiction of California to reside or practice elsewhere, including federal facilities, respondent is required to immediately notify the Physician Assistant Examining Committee in

writing of the date of departure, and the date of return, if any.

13. INITIAL PROBATION REVIEW

Respondent shall appear in person for an initial interview with a designee of the Committee within 90 days of the final decision. Respondent shall subject himself to an initial interview a time and place determined by the Committee or its designee.

14. UNANNOUNCED CLINICAL SITE VISIT

At least once per calendar year or more frequently as determined by the Committee or its designee unannounced clinical site visits shall be made by the Committee or its designee to ensure that respondent is complying with all terms and conditions of probation.

15. COMPLETION OF PROBATION

Upon successful completion of probation as determined by the Committee's executive officer, respondent's license shall be fully restored.

16. VIOLATION OF PROBATION

If respondent violates probation in any respect, the Physician Assistant Examining Committee, after giving respondent notice and the opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. If an accusation or petition to revoke probation is filed against respondent during probation, the Physician Assistant Examining Committee shall have continuing jurisdiction until the matter is final, and the period of probation shall be extended until the matter is final.

17. COST RECOVERY

The respondent is hereby ordered to reimburse the Physician Assistant Examining Committee, for the investigative and prosecution costs, the amount of \$6600.00 within the period of probation pursuant to the following installment plan.

Respondent shall make equal monthly payments of \$137.50 during the period of probation until the full amount is reimbursed.

Failure to make the monthly payment and the failure to reimburse the Physician Assistant Examining Committee's cost of its investigation and prosecution shall constitute violations of the probation order. The filing of bankruptcy by the respondent shall not relieve the respondent of his responsibility to reimburse the Physician Assistant Examining Committee for its investigative and prosecution costs.

18. VOLUNTARY LICENSE SURRENDER

Following the effective date of this decision, if respondent ceases practicing due to retirement, health reasons or is otherwise unable to satisfy the terms and conditions of probation, respondent may voluntarily tender his license to the Committee. The Committee reserves the right to evaluate the respondent's request and to exercise its discretion whether to grant the request, or to take any other action deemed appropriate and reasonable under the circumstances. Upon formal acceptance of the tendered license, respondent will no longer be subject to terms and conditions of probation.

CONTINGENCY

This stipulation shall be subject to the approval of the Committee. Respondent understands and agrees that Committee staff and counsel for complainant may communicate directly with the Committee regarding this stipulation and settlement, without notice to or participation by respondent or his counsel. If the Committee fails to adopt this stipulation as its Order, the stipulation shall be of no force or effect, it shall be inadmissible in any legal action between the parties, and the Committee shall not be disqualified from further action in this matter by virtue of its consideration of this stipulation.

ACCEPTANCE

I have read the above Stipulated Settlement and Disciplinary Order. I have fully reviewed the terms and conditions and other matters contained therein. I understand the effect this Stipulated Settlement and Disciplinary Order will have on my Physician Assistant License . and agree to be bound thereby. I enter this stipulation freely, knowingly, intelligently and voluntarily.

DATED: [] [] 29/97

JOHN HARVEY CATES

Respondent

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The foregoing Stipulated Settlement and Disciplinary
Order is hereby respectfully submitted for the consideration of

ENDORSEMENT

	Al Control of the Con
1	the Physician Assistant Examining Committee, Department of
2	Consumer Affairs.
3	DATED: 1-22-98.
4	DANIEL E. LUNGREN, Attorney General
5	of the State of California
6	Atru M
7	E. A. JONES PIL Deputy Attorney General
8	Attorneys for Complainant
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1 2	DANIEL E. LUNGREN, Attorney General of the State of California E. A. JONES III,
3	Deputy Attorney General FILED California Department of Justice STATE OF CALIFORNIA 300 South Spring Street, Suite 5212
4	Telephone: (213) 897, 2543 MEDICAL BUARD OF CALIFORNIA
5	Attorneys for Complainant BY Y 10 1. The ASSOCIATE
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7 8	BEFORE THE PHYSICIAN ASSISTANT EXAMINING COMMITTEE DEPARTMENT OF CONSUMER AFFAIRS
9	STATE OF CALIFORNIA
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11	In the Matter of the Accusation) Case No. Dl 93 32049 Against:
12	JOHN HARVEY CATES) A C C U S A T I O N
13	15601 Manon Drive) AND Bakersfield, CA 93312) PETITION TO REVOKE
14	Physician Assistant License No.) PA 10552,
16	Respondent)
17	The Complainant alleges:
18	<u>PARTIES</u>
19	1. Complainant, Ray Dale, is the Executive Officer of
20	the Physician Assistant Examining Committee, Department of Consumer
21	Affairs, State of California (hereinafter the "Committee"), and
.22	brings this accusation and petition to revoke probation solely in
23	his official capacity.
24	. 2. On or about June 8, 1979, Physician Assistant
25	License No. PA 10552 was issued by the Committee to John Harvey
26	Cates (hereinafter "respondent"). At all times relevant to the
27	

charges brought herein, this license has been in full force and effect. Unless renewed, it will expire on August 31, 1998.

JURISDICTION

- 3. This accusation and petition to revoke probation is brought before the Committee under the authority of a Stipulation adopted by an October 3, 1995 Decision of the Committee in Case No. 1E-93-32049, effective November 1, 1995. A true and correct copy of the Decision and Stipulation in Case No. 1E-93-32049 is hereto attached, marked "Appendix A," and by this reference is incorporated herein as though set forth in full. The Stipulation in Case No. 1E-93-32049 revoked respondent's license, stayed the revocation and placed respondent on probation for four years under certain terms and conditions, as more specifically set forth below.
- 4. Condition 4 of the Stipulation in Case No. 1E-93-32049, states as follows:
 - "(4) <u>Diversion program</u>. Within 30 days of the effective date of this decision respondent shall be reviewed by the Diversion program of the Physician Assistant Examining Committee to determine if respondent is eligible for the Diversion program. Should the Diversion program determine that respondent is eligible respondent shall enroll in and participate in the Diversion's Program until the committee determines that further treatment and rehabilitation is no longer necessary. Quitting the program without permission or being expelled for cause shall constitute a violation of probation by respondent."
 - 5. Condition 5 of the Stipulation in Case No. 1E-93-

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- "(5) Ethics Course. Within three months of the effective date of this decision, respondent shall submit to the Committee or its designee for its prior approval a course in ethics, which respondent shall successfully complete during the first year of probation. Respondent shall participate in this ethics course at his own expense."
- 6. Condition 9 of the Stipulation in Case No. 1E-93-32049, states as follows:
 - "(9) Quarterly Reports. Respondent shall submit quarterly declarations under penalty of perjury on forms provided by the Committee, stating whether there has been compliance with all conditions of probation."
- 7. Condition (16) of the Stipulation in Case No. 1E-93-32049, states as follows:
 - "(16) <u>Violation of Probation</u>. If respondent violates probation in any respect, the Committee, after giving respondent notice and the opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. If an accusation or petition to revoke probation is filed against respondent during probation, the Committee shall have continuing jurisdiction until the matter is final, and the period of probation shall be extended until the matter is final."
- 8. Condition 17 of the Stipulation in Case No. 1E-93-32049, states as follows:
 - "(17) Reimbursement of PAEC. As a condition of

probation, respondent shall reimburse the Committee for the investigative and enforcement costs in the amount of \$6,600.81.

"Respondent shall pay the above amount within 24 months from the effective date of the decision. Respondent shall pay one half of the above amount within twelve (12) months from the effective date of the decision and the remaining one half of the above amount within the following twelve (12) months. Failure to comply with this requirement shall be considered a violation of probation."

- 9. This accusation and petition to revoke probation is brought before the Committee under the authority of the following sections of the Business and Professions Code (hereinafter "Code"):
 - A. Section 3527 of the Code provides as follows:
 - "(a) The committee may order the denial of an application for, or the issuance subject to terms and conditions of, or the suspension or revocation of, or the imposition of probationary conditions upon a physician's assistant Licence after a hearing as required in Section 3528 for unprofessional conduct which includes, but is not limited to, a violation of this chapter, a violation of the State Medical Practice Act, or a violation of the regulations adopted by the committee or the board."
 - B. Section 2234 of the Code provides that unprofessional conduct includes, but is not limited to, the following:
 - "(a) Violating or attempting to violate, directly or

indirectly, or assisting in or abetting the violation of, or conspiring to violate, any provision of this chapter.

- (b) Gross negligence.
- (c) Repeated negligent acts.
- (d) Incompetence."
- C. California Code of Regulations, Title 16, Chapter 13.8, section 1399.521, entitled "Denial, Suspension or Revocation of a Physician Assistant License," provides that in addition to the grounds set forth in section 3527(a) of the Code, the Committee may deny, issue subject to terms and conditions, suspend, revoke or place on probation a physician assistant for any violation of the Medical Practice Act which would constitute unprofessional conduct for a physician and surgeon.
- D. Section 2354 of the Code provides that any failure to complete successfully a diversion treatment program or an acceptable substitute program may result in the filing of an accusation for discipline which may include any acts giving rise to the original diversion.
- E. Section 3534.1 of the Code provides that the Committee shall establish and administer a diversion program for the rehabilitation of physician assistants whose competency is impaired due to the abuse of drugs or alcohol.
- F. Section 3534.5 of the Code provides that each physician assistant who requests participation in a diversion program shall agree to cooperate with the recovery program designed for him. Any failure to comply with that program may

result in termination of participation in the program.

- G. Section 3534.10 of the Code provides that the Committee is not precluded by reason of the physician assistant's participation in the Diversion program, from commencing disciplinary action against a physician assistant who is terminated unsuccessfully from the Diversion program.
 - H. Section 125.3 of the Code provides as follows:
- "(a) Except as otherwise provided by law, in any order issued in resolution of a disciplinary proceeding before any board within the department or before the Osteopathic Medical Board, the board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case."

GROUNDS FOR REVOCATION OF PROBATION

- License to revocation pursuant to Condition (16) of the Stipulation in Case No. 1E-93-32049 because he failed to comply with Condition (4), Diversion program, of the Stipulation in Case No. 1E-93-32049, which provided that respondent enroll in and participate in the Diversion Program until the Committee determined that further treatment and rehabilitation was no longer necessary. Condition (4) further provided that quitting the program without permission or being expelled for cause constituted a violation of probation by respondent. The circumstances are as follows:
 - A. On or about July 25, 1996, respondent enrolled

in the Committee's Diversion program.

- B. On or about April 23, 1997, respondent was dismissed form the Committee's Diversion program due to his failure to comply with the mandate of the Diversion Evaluation Committee that he participate in an inpatient treatment program.
- C. Respondent's expulsion for cause from the Committee's Diversion program on or about April 23, 1997, as more fully set forth in subparagraph 10.B. above, constitutes a violation of probation by respondent.
- 11. Respondent John Harvey Cates has subjected his License to revocation pursuant to Condition (16) of the Stipulation in Case No. 1E-93-32049 because he failed to comply with Condition (5), Ethics Course, of the Stipulation in Case No. 1E-93-32049, which provided that respondent successfully complete an ethics course within the first year of probation. The circumstances are as follows:
 - A. The Stipulation in Case No. 1E-93-32049 was effective on October 3, 1995.
 - B. As of October 8, 1996, respondent had failed to enroll in and successfully complete a course in ethics.
- 12. Respondent John Harvey Cates has subjected his License to revocation pursuant to Condition (16) of the Stipulation in Case No. 1E-93-32049 because he failed to comply with Condition (9) Quarterly Reports, of the Stipulation in Case No. 1E-93-32049, which provided that respondent provide quarterly reports during the term of his probation. The circumstances are as

follows:

- A. On or about July 8, 1996, respondent was provided with 4 quarterly reports and was instructed on preparation of the reports and when and where to file them.
- B. Respondent failed to timely file a quarterly report due on or about September 10, 1996.
- C. Respondent failed to timely file a quarterly report due on or about April 1, 1997.
- 13. Respondent John Harvey Cates has subjected his License to revocation pursuant to Condition (16) of the Stipulation in Case No. 1E-93-32049 because he failed to comply with Condition (17), Reimbursement of PAEC, of the Stipulation in Case No. 1E-93-32049, which provided that respondent shall reimburse the Committee for investigative and enforcement costs in the amount of \$6,600.81. The circumstances are as follows:
 - A. On or about October 24, 1996, respondent by letter requested a payment plan whereby he would pay monthly installments of \$183.35 for thirty-six months.
 - B. On or about November 12, 1996, respondent's monthly payment plan was approved by the Committee.
 - C. Respondent failed to make monthly payment for May 1997 and July 1997.

CAUSE FOR DISCIPLINE

14. Respondent John Harvey Cates is subject to disciplinary action under sections 3534.5, 3534.10, 2354, and 2234, subdivision (a) of the Code in that he was terminated from the Committee's Diversion program without having successfully completed

the program. The circumstances are as follows:

A. The facts and circumstances set forth in paragraph 10 above are incorporated here as if fully set forth.

PENALTY CONSIDERATIONS

To determine the degree of penalty, if any, to be 15. imposed on respondent, complainant alleges that on November 14, accusation issued against 1994, an respondent in a disciplinary matter. On October 3, 1995 a decision was rendered in that matter revoking respondent's license . The revocation was stayed and respondent's license was placed on probation for a period of four years subject to various terms and conditions. copy of that decision is attached as "Appendix A" is incorporated here as if fully set forth here.

PRAYER

WHEREFORE, the complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Committee issue a decision:

- 1. Revoking the probation granted under the Stipulation in Case No. 1E-93-32049, and carrying out the disciplinary order that was therein stayed, thereby revoking Physician Assistant License Number PA 10552, heretofore issued to respondent John Harvey Cates;
- 2. Revoking or suspending Physician Assistant License Number PA 10552, heretofore issued to respondent John Harvey Cates;
 - 3. Ordering respondent to pay the Committee the

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1	reasonable costs of the investigation and enforcement of this case
2	and, if placed on probation, the costs of probation monitoring;
3	4. Taking such other and further action as the
4	Committee deems necessary and proper.
5	DATED: August 15, 1997
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8	Jay F Sale
9	Ráy E. Dale Physician Assistant Examining Committee
10	Department of Consumer Affairs State of California
11	Complainant
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